STATE OF LOUISIANA LEGISLATIVE AUDITOR

Louisiana Public Service Commission Investigative Response

Baton Rouge, Louisiana

August 27, 2003



LEGISLATIVE AUDIT ADVISORY COUNCIL

MEMBERS

Senator J. "Tom" Schedler, Chairman Representative Edwin R. Murray, Vice Chairman

Senator Robert J. Barham
Senator Lynn B. Dean
Senator Jon D. Johnson
Senator Willie L. Mount
Representative Rick Farrar
Representative Victor T. Stelly
Representative T. Taylor Townsend
Representative Warren J. Triche, Jr.

DIRECTOR OF INVESTIGATIVE AUDIT

Daryl G. Purpera, CPA, CFE

Under the provisions of state law, this report is a public document. A copy of this report has been submitted to the Governor, to the Attorney General, and to other public officials as required by state law. A copy of this report has been made available for public inspection at the Baton Rouge office of the Legislative Auditor and at the office of the parish clerk of court.

This document is produced by the Legislative Auditor, State of Louisiana, Post Office Box 94397, Baton Rouge, Louisiana 70804-9397 in accordance with Louisiana Revised Statute 24:513. Thirty-one copies of this public document were produced at an approximate cost of \$48.98. This material was produced in accordance with the standards for state agencies established pursuant to R.S. 43:31. This report is available on the Legislative Auditor's Web site at www.lla.state.la.us.

In compliance with the Americans With Disabilities Act, if you need special assistance relative to this document, or any documents of the Legislative Auditor, please contact Wayne "Skip" Irwin, Director of Administration, at 225/339-3800.



OFFICE OF LEGISLATIVE AUDITOR

STATE OF LOUISIANA BATON ROUGE, LOUISIANA 70804-9397

1600 NORTH THIRD STREET POST OFFICE BOX 94397 TELEPHONE: (225) 339-3800 FACSIMILE: (225) 339-3870

August 20, 2003

The Honorable J. "Tom" Schedler, Chairman, and Members of the Legislative Audit Advisory Council

Dear Senator Schedler and Members:

This letter is in response to the Legislative Audit Advisory Council's (LAAC) request of July 30, 2003, for a report on the results of the investigative audit procedures applied to selected records of the Louisiana Public Service Commission (LPSC).

On May 22, 2002, the legislative auditor began a performance audit of the LPSC. Shortly thereafter, investigative auditors joined the performance audit and began performing procedures to determine whether an investigative audit was warranted. Upon reviewing limited documentation obtained from regulated utilities, we began applying investigative procedures for the purposes of determining:

- (1) whether regulated entities had submitted fraudulent documents supporting rates and rate adjustments to the LPSC; and
- (2) whether regulated entities had provided items of value to LPSC members and staff, which would violate state law and/or which would have an undue influence on their regulation efforts.

In applying our investigative procedures, certain information and/or allegations came to our attention warranting further study. In furtherance of our audit objectives, we requested access to certain records held by Atmos Gas and CLECO. These documents were not provided by the regulated utilities. Auditors were also denied access to e-mails stored on LPSC computers. Thereafter, the legislative auditor entered into legal action to obtain LPSC e-mails. Though the Nineteenth Judicial District Court rendered a judgment in favor of the legislative auditor, the LPSC appealed to the First Circuit Court of Appeal who granted an emergency stay and subsequently agreed to review the entire question as to whether the legislative auditor should be given access to the LPSC's e-mail. This matter remains pending.

To further our initial objectives, on February 11, 2003, the LAAC issued subpoenas to 31 utilities requiring the production of documentary evidence regarding:

- (1) entertainment expenses;
- (2) other expenses incurred on behalf of commissioners, LPSC staff, and/or their relatives;
- (3) things of value given to commissioners, LPSC staff, and/or their relatives;

The Honorable J. "Tom" Schedler, Chairman, and Members of the Legislative Audit Advisory Council August 20, 2003
Page 2

- (4) sporting or other events attended by commissioners, LPSC staff, and/or their relatives;
- (5) documents of payments that were passed on to ratepayers to or from certain LPSC contractors;
- (6) documentation to support each item included in the monthly rate adjustments for April and August 2002; and
- (7) any free, discounted, or uncharged utilities for any public official or public employee.¹

On March 12, 2003, the LAAC withdrew its subpoenas and directed the legislative auditor to draft new subpoenas with a narrowed scope. On March 24, 2003, the LAAC issued a second set of subpoenas, limited to:

Any things of value related to, incurred for, for the benefit of, or on behalf of any agent(s), immediate family and/or any LPSC employee and/or the employee's immediate family and/or their agent(s) by the public utility and/or its agent(s) for calendar year 2002. The documentary evidence must include a description of the item of value, the individual or entity to which the value was provided, the date the item of value was provided, and the dollar value provided.

In that the second set of subpoenas did not cover our objectives relating to rate setting, we cancelled our investigative efforts, allowing our performance audit staff to pursue the issue of items of value given to LPSC members and staff.

Based upon the foregoing limitations, nothing came to our attention that should be reported to you or any law enforcement or prosecutorial agencies.

If you have any further questions or need additional explanation, please contact me.

Sincerely,

Grover C. Austin, CPA

First Assistant Legislative Auditor

GCA:DGP:db/dl

[PSC-INVESTIGATIVE RESPONSE]

¹ The specific wording of individual subpoenas varied.